March 6, 2000

IN RE: DOCKET NO. 1999-469-C – BELLSOUTH – GUIDELINES FOR ALTERNATIVE REGULATION.

COPY OF **DIRECT TESTIMONY** OF WALTER RICE FILED ON BEHALF OF THE SC PUBLIC COMMS. ASSOCIATION HAS BEEN DISTRIBUTED TO:

Chief, McDaniel

Legal Dept. (2)

Exec. Director

Manager, Utilities Dept.

Accounting (1)

Research (1)

Commissioners (7)

pao

BEACH LAW FIRM, P.A.

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February 29, 2000

AREA CODE 803 TELEPHONE 779-0066 FACSIMILE 799-8479

JOHN F. BEACH JOHN J. PRINGLE, JR.

> The Honorable Gary E. Walsh Executive Director SC Public Service Commission Post Office Drawer 11649 Columbia, South Carolina 29211

> > RE: Review of Proposed Guidelines for Prices Set by BellSouth

Telecommunications, Inc. Pursuant to Section 576 of the South

MAR 0 3 2000

Carolina Code of Laws

Docket No. 1999-469-C, Our File No. 00.25

Dear Mr. Walsh:

Enclosed is the original and twenty-five (25)) copies of the **Testimony of Walter Rice** for filing on behalf of the South Carolina Public Communications Associates, ("SCPCA") in the above-referenced docket. By copy of this letter, I am serving all parties of record and enclose my certificate of service to that effect.

Please acknowledge your receipt of this document by file-stamping the copy of this letter enclosed, and returning it in the envelope provided.

If you have any questions or need additional information, please do not hesitate to contact me.

With kind regards, I am

Very truly yours,

John F. Beach

JB/cr

cc:

Mr. Walter Rice

All parties of record

Enclosure

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BEFORE THE

PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 1999-469-C

Review of Proposed Guidelines for Prices Set by BellSouth Telecommunications, Inc. Pursuant to Section 576 of the South Carolina Code of Laws





TESTIMONY OF WALTER RICE

- Q. Please tell the Commission your name and business address.
- A. My name is Walter Rice and my business address is 110 Forest Ridge Court, Goose Creek South Carolina 29445.
- Q. By whom are you employed and in what capacity?
- A. I am the Vice President of R&T Communications. I am also the President of the South Carolina Public Communications Association ("SCPCA") and am here today testifying in that capacity.
- Q. Would you please describe the South Carolina Public Communications Association?
- A. Yes I will. The SCPCA is an association whose members include payphone service providers, operator service providers, long-distance carriers and other



telecommunications-related providers in South Carolina. Our organization's primary purpose is to assist its members in the responsible provision of payphone services in South Carolina. The SCPCA serves as an advocate for the payphone industry and engages in self-regulatory activities to help insure the responsible provision of payphone services to South Carolina citizens.

Q. What is the purpose of your testimony?

A. The purpose of my testimony is to respond to the Proposed Guidelines for Prices Set by BellSouth Telecommunications, Inc. ("Proposed Guidelines"), and to propose certain changes thereto.

Q: Has the Commission recently set rates for the payphone line and associated features offered by BellSouth to its PSP customers?

A: Yes. By Commission Order Nos. 1999-285 and 1999-497, the Commission carried out the mandate of Section 276 of the Federal Telecommunications Act of 1996 (the "Act") and the *Payphone Orders*¹ issued by the Federal Communications Commission ("FCC") implementing the Act. The Commission set a rate for BellSouth's Pay Telephone Access Service ("PTAS") of \$36.37, a figure inclusive of any applicable Subscriber Line Charge ("SLC") and Primary Interexchange Carrier Charge ("PICC").

¹ Implementation of the Pay Telephone Reclassification and Compensation Provisions of the Telecommunications Act of 1996, CC Docket No. 96-128, Report and Order, FCC 96-388 (rel. Sept. 20, 1996) ("Report and Order"), Order on Reconsideration, FCC 96-439 (rel. Nov. 8, 1996) ("Order on Reconsideration"), Order, DA 97-678 (Com. Car. Bur., rel. Apr. 4, 1997) ("Bureau Waiver Order"), Order, DA 97-805 (Com. Car. Bur., rel. Apr. 15, 1997) ("Second Bureau Waiver Order").

Q: Do the Proposed Guidelines address BellSouth's PTAS rates specifically?

A: No. Section 58-9-576 of the South Carolina Codé of Laws ("Section 576"), and

BellSouth's Proposed Guidelines, define "basic services" as "flat-rated local exchange
services for residential and single-line business customers." Accordingly, "non-basic
services" include all other services offered by BellSouth. Thus, BellSouth's Proposed
Guidelines appear to have defined PTAS as a non-basic service for purposes of
BellSouth's operation under Section 576.

Q: How does BellSouth propose to adjust its rates for non-basic services?

A: Article III, Section 4 of the Proposed Guidelines provides only that "[c]hanges to these rates must not unreasonably discriminate between similarly situated customers and must not reflect an abuse of market position." Further, Article III, Section 7 of the Proposed Guidelines states that "BellSouth's price increases for services other than Basic Services shall not exceed five percent (5%) of aggregate revenues in a twelve (12) month period. BellSouth shall provide appropriate documentation to demonstrate compliance."

Q: Can BellSouth escape its federally-mandated responsibility to provide cost-based PTAS rates by electing to operate under Section 576?

A: No. Any proposed changes to BellSouth's PTAS line rate, or the tariffing of new features or services made available to PTAS customers, must still meet the standards set out in the

1996 Act and the Payphone Orders. The Commission ruled in Docket No. 97-124-C that:

BellSouth bears the burden in this proceeding of demonstrating that its proposed rates for payphone access line and associated features are cost based, consistent with § 276 of the 1996 Act, non-discriminatory, and in compliance with the FCC's new services test. We hold that the rate we adopt for PTAS in this Order, comprised of the sum total of the elements described in the Findings of Fact above, provides BellSouth with full recovery of its direct costs, plus an appropriate level of overhead costs, in compliance with the new services test. We find that the rates approved herein are otherwise in compliance with the requirements of §276 of the 1996 Act and are non-discriminatory.

Order No. 1999-285, Conclusions of Law at Paragraph One. The Commission's Orders in Docket No. 97-124-C express the mandate of Section 276 and the Payphone Orders, and require BellSouth to justify its changes in payphone rates based on the standards set out therein.

- Q: What do Section 276 of the 1996 Act, the Payphone Orders, and the Commission's Orders in Docket 97-124-C require BellSouth to do in order to make changes to its PTAS rate?
- A: In order to change the PTAS rates approved by the Commission in Docket No. 97-124-C, or to tariff rates for new features or services applicable to its PTAS customers, BellSouth must come back before this Commission and make a full cost justification demonstrating its entitlement to any changed or new rates.
- Q: How does the SCPCA propose to amend the Guidelines to ensure consistency and compliance with Section 276 of the 1996 Act, the Payphone Orders, and

Commission Order Nos. 1999-285 and 1999-497?

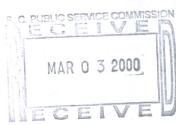
A: I propose that a new Paragraph 5 be inserted after existing Paragraph 4 in Article III of the Proposed Guidelines. The purpose of this new paragraph is to clarify that Section 58-9-576 does not give BellSouth the ability to change its PTAS rate or to tariff new PTAS features or services. This Paragraph would contain the following language:

The rates for Public Telephone Access Service ("PTAS"), including the line rate and all present and future feature rates, are not subject to the requirements of Section 58-9-576 or governed by these Guidelines. The Commission's Orders issued in Docket No. 97-124-C, which implement the Fèderal Communication Commission's applicable cost-based rates requirements, govern BellSouth's tariffing of the PTAS line and feature rates.

- Q: Does this conclude your testimony?
- A: Yes.

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BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA DOCKET NO. 1999-469-C



IN RE:)	
Review of Proposed Guidelines for Prices Set by)	CERTIFICATE OF SERVICE
BellSouth Telecommunications, Inc. Pursuant to Section 576 of the South Carolina Code of)	
Laws)	

This is to certify that I have caused to be served this day, one (1) copy of the **Testimony of Walter Rice** by placing a copy of same in the care and custody of the United States Postal Service
(unless otherwise specified), with proper first-class postage affixed thereto and addressed as follows:

Elliott Elam, Staff Attorney SC Department of Consumer Affairs PO Box 5757 Columbia, SC 29250

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Caroline Watson, Esq.

BellSouth Telecommunications, Inc.

Legal Department 1600 Hampton Street Columbia SC 29201

Carol Root

February 29, 2000 Columbia, South Carolina

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ACCEPTED FOR PROCESSING - 2019 November 26 9:38 AM - SCPSC - 1999-469-C - Page 9 of 12

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BellSouth Telecommunications, Inc.

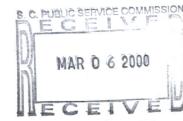
Legal Department 1600 Hampton Street Columbia SC 29201

Carol Roof

March 3, 2000
Columbia, South Carolina
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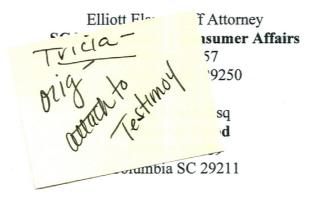






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March 3, 2000 Columbia, South Carolina

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